

Message Text

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ACTION IO-13

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-04 H-02 INR-07 L-03

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INFO AMEMBASSY LONDON

C O N F I D E N T I A L SECTION 1 OF 2 USUN 3761

E.O. 11652: GDS

TAGS: PFOR UNGA UK

SUBJECT: US-UK PRE-UNGA CONSULTATIONS

1. SUMMARY: USUN HOSTED US-UK PRE-UNGA CONSULTATIONS ON SEPT 14. IN ADDITION TO GOVERNOR SCRANTON, US PARTICIPANTS INCLUDED ASST. SEC. LEWIS AND UNP DIRECTOR HELMAN AS WELL AS MEMBERS OF USUN. UK TEAM CONSISTED OF ASST. UNDER SECRETARY WEIR AND UN DEPT. HEAD MAXEY AS WELL AS UKUN PERSONNEL INCLUDING AMB. MURRAY. END SUMMARY.

2. ASSESSMENT OF COLOMBO CONFERENCE
UK SAID CONFERENCE COULD HAVE BEEN "A LOT WORSE" AND THAT SPLITS MANIFESTED AT COLOMBO SHOW THAT NON-ALIGNED MOVEMENT IS NOT MONOLITHIC. WEIR EXPRESSED HYPOTHESIS THAT THERE IS A POSSIBLE "SINISTER" LONG TERM THREAT GROWING OUT OF SUCH CONFERENCES IN THAT SOME NON-ALIGNED MEMBERS SEEM TO WANT THE PRINCIPLES OF THE NON-ALIGNED MOVEMENT TO REPLACE THE PRINCIPLES OF THE UN CHARTER. WEIR CONTINUED THAT THE MORAL FOR US IS TO "HARP ON THE PRIMACY OF THE CHARTER AND WHAT IT SAYS." SPEAKING TO THIS POINT, AMB. MURRAY NOTED THAT RECENT UN RESOLUTION PROPOSED BY ARGENTINA (ON FALKLANDS) REFERS TO THE PRINCIPLES OF COLOMBO AND LIMA IN ITS PREAMBLE. HE
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FURTHER WAS OF THE VIEW THE PRESENCE OF THE NACC IN NEW YORK WILL

BE "DAMAGING" ESPECIALLY ON KOREA RESOLUTION. MAXEY STATED THAT WE SHOULD'T WORRY EXCESSIVELY THAT THE ORIENTATION OF NON-ALIGNED IS ANTI-WESTERN ON MOST ISSUES. THE NON-ALIGNED ARE VERY CONCERNED OVER THEIR RELATIONS WITH WESTERN STATES. THIS PRECLUDES SOVIET PARTICIPATION IN MANY MATTERS, WHICH CANNOT BE VIEWED AS A NEGATIVE DEVELOPMENT FOR US.

3. KOREA WEIR INFORMED GROUP THAT HE HAD SEEN REPORTS FROM ROK STATING THAT NORTH KOREA HAS REDUCED ITS LOBBYING EFFORTS IN RECENT DAYS. IN RESPONSE TO A QUESTION, USUN MISOFF STATED THAT WITH THE GENERAL COMMITTEE MEETING NEXT WEEK, WE WOULD NEED TO DECIDE SOON ON TACTICS AT THAT STAGE. AMB. MURRAY STATED HIS BELIEF THAT DEFERMENT WILL NOT HAPPEN. LEWIS EMPHASIZED THAT IF WE LOSE ON DEFERMENT VOTE IN PLENARY, IT WILL HARM CHANCES TO DEFEAT THE RESOLUTION LATER ON. USUN MISOFF REPORTED THAT SUPPORT FOR FRIENDLY DRAFT EVIDENTLY HOLDING FIRM AT POSSIBLY A LITTLE HIGHER LEVEL THAN IN 1975. ON OTHER HAND, HE SAID THAT HOSTILE DRAFT MAY BE FACING SLIGHT DECLINE IN SUPPORT IN COMPARISON WITH 1975.

4. TERRORISM AND HUMAN RIGHTS:

A. FRG PROPOSAL: UK MISOFF REVIEWED THE CHARACTER OF THE FRG PROPOSAL WHICH WILL ONLY DEAL WITH THE TAKING OF HOSTAGES, AND NOTED PRESIDENT FRG PLANS NOT TO INSCRIBE THE ITEM UNTIL FRG FM GENSCHER HAS SPOKEN. UK OFFICER STATED THAT IT WILL BE DIFFICULT TO KEEP MENTION OF TERRORISM FROM RESOLUTION. HE NOTED THAT SINCE TAKING OF HOSTAGES IS DEALT WITH IN MANY EXISTING CONVENTIONS, FRG WILL FACE DIFFICULTIES IN GAINING ACCEPTANCE FOR A NEW RESOLUTION. SCRANTON EXPRESSED HIS WISH THAT SOME RESOLUTION DEALING WITH HOSTAGES BE ADOPTED. MAXEY EXPRESSED STRONG UK SUPPORT TO FRG EFFORTS. UK OFFICER STATED HIS BELIEF THAT FRG FEELS IT WOULD BE BETTER FOR RESOLUTION TO GET WIDESPREAD BALANCED BACKING THAN MERELY STRONG SUPPORT FROM THE E-9 AND THE WEST.

B. ZIONISM/RACISM: MAXEY STATED HE EXPECTED THE ZIONISM/RACISM ISSUE TO BE BEFORE THE UN IN A BIG WAY, IF THE
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RESULTS OF THE COLOMBO CONFERENCE ARE ANY INDICATOR. HE STATED IT WOULD BE IMPORTANT TO EXPLOIT AFRICAN RESERVATIONS ON THIS THESIS. MAXEY STATED THAT UP UNTIL NOW THE EC-9 HAS TAKEN A POSITION OF SUSPENDED JUDGMENT ON PARTICIPATION IN THE DECADE, BUT THE UK IS PREPARED TO TAKE A STRONGER POSITION AND MAKE CLEAR THAT THE UK WILL NOT ATTEND THE GHANA CONFERENCE IF THE ZIONISM/RACISM LINK REMAINS A PART OF THE PROGRAM. AMB. MYERSON SAID THE U.S. POSITION

ON THE DECADE REMAINS UNCHANGED. WE SHOULD ENCOURAGE THE AFRICAN GROUP TO CONTINUE THEIR EFFORTS TO SEPARATE THE ZIONISM/RACISM RESOLUTION FROM THE DECADE PROGRAM. BOTH UK AND US AGREE THAT PROSPECTS FOR ANY SUCCESS IN THIS DIRECTION AT THIS YEAR'S SESSION ARE NEXT TO NONEXISTENT.

C. HUMAN RIGHTS: MAXEY URGED THAT THE WEST "MUST STAND UP" FOR ITS CONCEPT OF HUMAN RIGHTS AS OPPOSED TO THAT OF THE SOVIETS AND ITS ALLIES. UK FORNSEC WILL EMPHASIZE THIS POINT IN HIS STATEMENT TO GA. US MISS OFF OFFERED THAT THE "NON-USE OF FORCE" PUSH BY THE SOVIET UNION IS AN ATTEMPT TO CODIFY THE NON-HUMAN RIGHTS SECTIONS OF THE HELSINKI AGREEMENT.

5. SOUTHERN AFRICA: IT WAS THE CONSENSUS OF THE GROUP THAT IT IS TOO EARLY TO SPECULATE ON DEVELOPMENTS IN NAMIBIA BECAUSE THE SITUATION IS DEVELOPING HOURLY. NEITHER SIDE WAS SURE AS TO EXACTLY WHEN THE SC WOULD MEET ON NAMIBIA; THE BRITISH BELIEVED THERE WAS SOME POSSIBILITY THAT THE AFRICANS MAY NOT THEMSELVES BE READY FOR THE NAMIBIA DEBATE ON SEPT. 22. UK AMBASSADOR MURRAY STATED THAT THE AFRICAN GROUP WAS RELUCTANT TO TAKE A STAND ON THE "KAPUWO QUESTION", I.E., WHETHER OR NOT TO ALLOW CHIEF KAPUWO TO SPEAK BEFORE THE SC. THE BRITISH INDICATED THAT THEY WOULD VETO CHAPTER VII SANCTIONS AGAINST SOUTH AFRICA BUT WERE LESS CATEGORIC CONCERNING THEIR POSITION ON MANDATORY ARMS EMBARGO WHICH MIGHT STEM FROM CHAPTER VI APPLICATION.

6. MIDDLE EAST:

A. PLO: UK SAID IT HAS HEARD RUMORS THAT PLO WISHES TO HAVE A SPEAKER (KADDOUMI) ADDRESS UN PLenary IN GENERAL DEBATE EVEN THOUGH OBSERVER STATUS DOES NOT GRANT A RIGHT TO SPEAK.

B. ISRAELI SUSPENSION: WEIR BELIEVES THAT AFRICANS PROBABLY DON'T WANT TO BE DISTRACTED FROM THEIR MAIN TARGET--SOUTH
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AFRICA--BY PUSHING ISRAELI SUSPENSION. AMB. MURRAY SAID HE WOULDN'T BE SURPRISED IF ISSUE CAME UP IN CREDENTIALS COMMITTEE. SCRANTON EXPRESSED FEAR THERE WOULD BE NUMEROUS ABSTENTIONS IF SUSPENSION CAME TO A VOTE IN THE PLenary
C. PALESTINIAN REPORT: WEIR THOUGHT THAT E-9 SHOULD STAND ASIDE IN THE DISCUSSION OF THE REPORT AND LET ITS SPONSORS SHOW THEIR INTemperANCE.

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7. CYPRUS: AMB. MURRAY STATED THAT WHETHER OR NOT CYPRUS, NOW INSCRIBED ON GA AGENDA, IS TREATED AS A SPECIAL MATTER IN PLENARY DEPENDS ON THE PRESSURE TURKEY CAN BRING TO BEAR TO HAVE IT DEALT WITH IN THE SPC. UK WOULD PROBABLY SUPPORT TURKISH POSITION IN CREDENTIALS COMITE. HE NOTED GREECE STRONGLY FAVORED HAVING CYPRUS DISCUSSED IN PLENARY.

8. REPORT OF COMITE OF 24:

AMB. MURRAY SAID HMG HAD THREE AREAS OF CONCERN: BELIZE, GIBRALTER, AND FALKLANDS. HE SAID THAT TALKS WITH BELIZIANS WERE UNDER WAY, AND IF THERE IS PROGRESS THINGS SHOULD GO SMOOTHLY IN THE 4TH COMITE. RE FALKLANDS, ARGENTINIANS HAVE BEEN PUSHING FOR SOME ACTION TO SATISFY THEIR PUBLIC OPINION. GIBALTAR-UK HOPES TO DISPOSE OF IT THIS YEAR AS IT DID LAST YEAR WITH A STATEMENT BY THE CHAIRMAN. MISOFF STATED MILITARY AND ECONOMIC ACTIVITIES SECTIONS OF C-24 REPORT ARE AN IMPROVEMENT OVER LAST YEAR, BUT THERE ARE STILL PROBLEMS WITH THE REPORT. HE SAID WE EXPECT TO HAVE TO VOTE AGAINST A FOURTH COMITE RES ON GUAM AND THAT WE HOPE OUR FRIENDS WILL SUPPORT US.

9. NORTH/SOUTH ECONOMIC QUESTIONS

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GENERAL: UK MISOFF NOTED THAT IT IS IMPOSSIBLE TO PREDICT LEVEL OF CONFRONTATION ON GA AGENDA ITEMS PERTAINING TO

ECONOMIC ISSUES, SINCE IT IS NOT KNOWN WHAT THE NON-ALIGNED MOOD IS. PROGRESS AT THIS FALL'S CIEC WILL BE AN IMPORTANT DETERMINANT OF G-77 ATTITUDES. HE WARNED THAT THE US AND EC-9 SHOULD NOT BE PURELY ON THE DEFENSIVE WHEN DEALING WITH THE G-77, BUT SHOULD PRESENT A POSITIVE, PRAGMATIC APPROACH TO "CHANGE", AND THE G-77. UK OFFICER SAID THAT CIEC EXPERIENCE HAS BEEN INSTRUCTIVE IN THIS CONTEXT.

10. POLITICIZATION OF SPECIALIZED AGENCIES:

A. UNESCO: LEWIS VIEWS OCTOBER UNESCO CONFERENCE AS A "WATERSHED" FOR OUR PARTICIPATION IN IT, ESPECIALLY IF ANTI-ISRAELI RES'S ARE ADOPTED. MAXEY IN REPLY SAID E-9 WILL HAVE A MEETING NEXT MONTH TO EXAMINE ITS POSITION ON UNESCO AND ISRAEL. HE HAD NO FIRM INFORMATION ON WHETHER OR NOT ISRAEL WILL BE INVITED TO JOIN THE EUROPEAN REGIONAL GROUP OF UNESCO.

B. IAEA: LEWIS EXPRESSED US CONCERN THAT IAEA MIGHT EXPEL SOUTH AFRICA.

11. ADMIN. AND BUDGETARY QUESTIONS:

A. ICSC: UK MISOFF SAID THAT ICSC MUST BE FIRMLY ESTABLISHED IN ITS SOVEREIGNTY OVER THE PAY QUESTION. HE BELIEVED THE 5TH COMITE SHOULD ACCEPT ITS ADVICE.

B. FINANCIAL EMERGENCY: IN REGARD TO FINANCIAL EMERGENCY, UK MISOFF SUGGESTED WESTERN STATES SHOULD BE WILLING TO NEGOTIATE. US MISOFF REPLIED THAT US IS WILLING TO NEGOTIATE BUT EXPECTS STATES RESPONSIBLE FOR THE DEFICIT TO MAKE A SIGNIFICANT MOVE TOWARD CORRECTING THE SITUATION.

C. FRENCH PROPOSAL: MAXEY STATED THAT ON OFFICIAL LEVEL, UK SUPPORTS FRENCH PROPOSAL BUT THAT THE LEGAL PROBLEMS ARE NUMEROUS.

D. G-77: BOTH SIDES AGREED THAT ACTION SHOULD BE TAKEN TO PREVENT THE G-77 FROM PASSING ALONG THE COST OF ITS MEETINGS OUTSIDE OF THE UN TO THE UN BUDGET.
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12. DISARMAMENT:

A. SPECIAL SESSION: UK STATED THAT A SPECIAL SESSION ON DISARMAMENT WOULD NOT BE PRODUCTIVE. AMBASSADOR MURRAY SAID THE NON-ALIGNED WOULD EMPHASIZE NUCLEAR DISARMAMENT BECAUSE MOVES IN THAT AREA WOULDNT AFFECT THEIR CONVENTIONAL MILITARY POSTURE.

B. NON-USE OF FORCE: MEETING SPECULATED ON THE SHAPE OF SOVIET PROPOSAL WITH NO FIRM CONCLUSION REACHEE.

13. SECURITY COUNCIL:

WEIR STATED THAT POSSIBLY A PROTEST SHOULD BE LODGED WHENEVER THE SC DEALS WITH QUESTIONS THAT ARE NOT SIGNIFICANT OR THOSE THAT HAD BEEN REPEATEDLY DEBATED. SCRANTON ADMITTED THAT IT IS VERY DIFFICULT TO PROVE THAT A SITUATION ISN'T A THREAT TO PEACE AND SECURITY. MAXEY RAISED THE QUESTION OF A LIMIT ON THE NUMBER OF PARTICIPANTS IN A DEBATE, I.E., AFRICAN STATES ON SOUTH AFRICAN QUESTIONS.

14. COMMENT: THE MEETING WAS CONDUCTED IN AN AIR OF CORDIALITY THAT BEFITS THE RELATIONSHIP BETWEEN BOTH COUNTRIES. BOTH SIDES EXPRESSED THE DESIRABILITY OF SIMILAR CONSULTATIONS AT ALL RELEVANT LEVELS DURING UNGA ITSELF. AFTER OUR ALL DAY MEETING WEIR CALLED MISOFF TO CONVEY DEEP APPRECIATION FOR FRANK, POSITIVE DIALOGUE AND WITH SPECIAL THANKS FOR GOV. SCRANTON FOR HIS CANDID APPROACH AND FULL-TIME PARTICIPATION.

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